

1 **Application of management tools to integrate ecological principles with the design of marine**  
2 **infrastructure**

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12

13 **Abstract**

14 Globally the coastal zone is suffering the collateral damage from continuing urban development and  
15 construction, expanding resource sectors, increasing population, regulation to river flow, and on-going  
16 land change and degradation. While protection of natural coastal habitat is recommended, balancing  
17 conservation with human services is now the challenge for managers. Marine infrastructure such as  
18 seawalls, marinas and offshore platforms is increasingly used to support and provide services, but has  
19 primarily been designed for engineering purposes without consideration of the ecological  
20 consequences. Increasingly developments are seeking alternatives to hard engineering and a range of  
21 ecological solutions has begun to replace or be incorporated into marine and coastal infrastructure.  
22 But too often, hard engineering remains the primary strategy because the tools for managers to  
23 implement ecological solutions are either lacking or not supported by policy and stakeholders. Here  
24 we outline critical research needs for marine urban development and emerging strategies that seek to  
25 mitigate the impacts of marine infrastructure. We present case studies to highlight the strategic  
26 direction necessary to support management decisions internationally.

27

28 Keywords: marine urban development; offshore energy installations; policy; marine spatial planning;  
29 eco-engineering; managed realignment

30

31 **Introduction**

32 Continuing human population growth and corresponding expansion of coastal cities has contributed to  
33 a modern day multi-use seascape including natural and engineered habitat features (e.g. Lee et al.,  
34 2006; Waltham and Connolly, 2011). Along with essential ecological services for fisheries  
35 production (Nagelkerken et al., 2013), the modern day seascape is also expected to provide services

36 essential for humans, such as residential living, recreation, commercial, navigation, wastewater  
37 disposal and tourism activities (Dennison, 2008). Costanza et al (1997) estimated these marine and  
38 coastal services to be worth in the order of US\$31.5 trillion yr<sup>-1</sup>. The challenge for coastal managers is  
39 to now balance ecological biodiversity and habitat protection at the same time as approving expansion  
40 of coastal centres and development.

41 To move forward in the management of marine developments, we require a clear definition of what  
42 constitutes “marine infrastructure”. We propose that the term includes basic recreational infrastructure  
43 (e.g. marinas, pilings, pontoons, boat ramps, swimming enclosures), coastal and foreshore defence  
44 infrastructure (e.g. seawalls, groynes, breakwaters), offshore energy installations (e.g. gas and oil  
45 extraction, wind farms), fisheries infrastructure (artificial reefs, offshore aquaculture facilities) and  
46 residential infrastructure (canal estates, bridge crossings). Currently these “marine infrastructure” are  
47 differentially managed, and lack comprehensive or consistent guidelines and regulations for their  
48 planning, construction and restoration.

49 Clear objectives for the management of marine developments will be essential in the future as the  
50 construction of infrastructure is forecast to increase considerably with the increasing urbanization of  
51 space and predicted climatic changes (Asif and Muneer, 2007; Dugan et al., 2011; Pérez-Alberti et al.,  
52 2013; Troell et al., 2009). For example, a significant amount of urban shorelines are occupied by  
53 marinas and recreational infrastructure (Table 1). In Australia, Sydney Harbour alone comprises  
54 almost 40 marinas that support around 35,000 vessels (Widmer et al., 2002). Furthermore, up to 70%  
55 of coastlines have been modified to protect coastal cities globally (reviewed by Dafforn et al., 2015;  
56 Dugan et al., 2011) (Table 1) and the footprint of marine developments is spreading seaward with an  
57 increasing number of offshore energy platforms. Globally, there are around 10,000 operational fixed  
58 platforms and 395 operational floating platforms (Ferentinos, 2013), and Australia’s largest offshore  
59 oil and gas field in the Bass Strait supports 23 operational platforms (Table 1). This proliferation of  
60 human-made structures in the marine environment is ecologically significant because of the  
61 increasing range of impacts associated with their construction, operation and decommissioning  
62 (Dafforn et al., 2015; Dugan et al., 2011).

63 Important marine habitats have suffered from the collateral damage of coastal development (Browne  
64 and Chapman, 2011). For example, the desire for residential real estate with waterfrontage has  
65 contributed to the global construction of over 4000 km linear of residential canal estates, covering 270  
66 km<sup>2</sup>, of intertidal wetland habitats (Waltham and Connolly, 2011). In addition, in the UK up to 8600  
67 km<sup>2</sup> seabed will be lost to wind farm developments (Wilson et al., 2010). This represents a significant  
68 amount of sedimentary habitat that provides important ecosystem functions such as biogeochemical  
69 cycling (Freckman et al., 1997). Similarly sub-lethal effects such as reduced reproductive potential,  
70 disorientation and avoidance, changes to productivity, and the facilitation of non-indigenous species  
71 (Dafforn et al., 2008; Dafforn et al., 2009; Piola and Johnston, 2008, 2009) have been associated with

72 disturbances from the construction and operation of marine infrastructure (reviewed by Dafforn et al.,  
73 2015). Physical disturbances arise from the addition or removal of construction materials and the  
74 associated sediment resuspension (Lozano-Minguez et al., 2011). Chemical disturbances are often  
75 linked to estuarine infrastructures, such as marinas, which create hotspots of contamination from  
76 antifouling paints (Schiff et al., 2007). Residential canal estates have also been shown to accumulate  
77 heavy metal and pesticide contaminants following urban runoff, and therefore sequester pollutants  
78 which effectively protects downstream sensitive coastal wetland habitats (Waltham et al., 2011).  
79 Similarly, high levels of contamination have been linked to increasing the length of artificial channels  
80 (Papadopoulou-Vrynioti et al., 2013).

81 Given the extent of marine development and future predictions it will be essential that managers  
82 develop strategies that balance engineering needs with ecosystem requirements. This needs to be  
83 comprehensive in the types of infrastructure considered so that common principles can be applied and  
84 a variety of stakeholders considered. Here we provide recommendations for managing marine  
85 development and provide decision-making support in the form of a conceptual diagram for new and  
86 existing infrastructure. We identify potential management strategies for marine development that offer  
87 opportunities to restore natural conditions or build with nature to create multi-purpose structures. We  
88 also outline how building into the sea can be managed through marine spatial planning strategies and  
89 give examples of the tools available to support this, including in situations where ecosystem repair is  
90 possible. Finally, we review global and local policy and legislation that could be used to drive the  
91 implementation of ecological principles into marine developments and explore offset policies that  
92 could provide funding for further research.

### 93 **Engineered and ecological solutions for marine infrastructure and developments**

94 To effectively manage new and existing marine infrastructure requires investment in strategies that  
95 integrate ecological principles with the engineering designs of these structures and provide a range of  
96 solutions for different scenarios (Cooper and McKenna, 2008) (Table 2). Traditionally, the objectives  
97 of marine infrastructure and development have been achieved with hard engineering solutions. In  
98 situations where hard structures cannot be avoided, such as in the foundations of offshore energy  
99 platforms and boating infrastructure, there is the potential for eco- or 'green' engineering to mitigate  
100 the impacts of these structures and maximise potential ecological outcomes (Table 2). This can  
101 potentially be achieved by designing structures that provide important ecosystem services, including  
102 pollution reduction, habitat provision for target species, recreation and education (Dafforn et al.,  
103 2015). Eco-engineering, the combination of engineering and ecological principles to reduce  
104 environmental impacts from built structures (Chapman and Underwood, 2011), is an emerging field  
105 with global significance, but where marine developments have the capacity to prioritise ecological  
106 solutions, soft engineering approaches are thought of as being better for the environment than the  
107 'hard' approach. This is because soft engineering involves the manipulation of natural habitats, rather

108 than hardening the coast with artificial structures (Abel et al., 2011). Soft engineering strategies  
109 include beach nourishment and beach drainage, and managed retreat and are most appropriate  
110 replacements for hard defence structures (Table 2). These strategies provide coastal protection, but in  
111 addition maintain important amenities. However, soft engineering strategies should be considered  
112 temporary because they require continued human intervention (Cooper and McKenna, 2008). Coastal  
113 defence can be more ecologically sustainable when strategies include restoration of habitat such as  
114 mangroves and salt marshes that provide a natural buffer to increased wave energy and storm surges  
115 (Gedan et al., 2011; Hoang Tri et al., 1998) (Table 2). These engineered and ecological strategies  
116 available for marine infrastructure and developments provide a range of options for managers to  
117 implement depending on local conditions and community expectations. Here we outline examples of  
118 these strategies from Australia and other countries and provide a conceptual diagram for marine  
119 development decision-making outlining opportunities to better manage coastal and marine areas with  
120 alternative strategies (Fig. 1).

121 1) Eco-engineering

122 *Retrofitting existing structures*

123 Existing structures may pose an ecological risk through their removal. For example the physical  
124 disturbance resulting from removal of an offshore platform may be more ecologically costly than  
125 allowing them to remain and be used for a new purpose. Similarly, heritage structures such as  
126 seawalls can be enhanced with green engineering (see Fig. 1, Fig. 2A). Seawalls in Sydney, Australia  
127 have been engineered to enhance biodiversity through the addition of complexity and microhabitats  
128 with measured success (Browne and Chapman, 2011). Early green engineering of seawall designs  
129 that aimed to increase biodiversity by increasing the slope and complexity or by adding habitat met  
130 with varying degrees of success. Adding blocks and boulders to increase the slope of seawalls resulted  
131 in no increases in biodiversity on the seawalls and assemblages remained different to those on natural  
132 reef. However, increasing the surface complexity of seawalls resulted in increased colonisation by  
133 mobile invertebrates not normally found on the surfaces of the structures. Creating cavities in or on  
134 these structures added to this complexity and in some designs the additional habitat created conditions  
135 that facilitated colonisation by rockpool species. Green engineering of seawalls continue to progress  
136 with the recent development of the “flowerpot 2.0” design (Morris, unpublished data, Fig. 2E). This  
137 research has involved a number of stakeholders, including universities and local government, and,  
138 while the designs have previously focussed on heritage listed sandstone seawalls in Sydney Harbour  
139 (Browne and Chapman, 2014; Browne and Chapman, 2011; Chapman and Blockley, 2009; Chapman  
140 and Underwood, 2011), the potential to expand this research to other existing and new structures is  
141 considerable. The ecological principles that have been implemented in the design of ‘green’ roofs and  
142 walls in terrestrial systems (Oberndorfer et al., 2007) can similarly be expanded and manipulated to  
143 suit a marine setting. For example, seeding of marine structures with threatened species has been

144 experimentally tested on breakwalls in the Mediterranean (Perkol-Finkel et al., 2012). This  
145 experiment had great success, with the transplanted habitat-forming seaweed *Cystoseira barbata*  
146 having greater survival (>30%) on artificial structures compared to adjacent native habitat. These  
147 results are encouraging and provide an important example on how coastal infrastructure can be used  
148 to provide services beyond just coastal protection, in this case, the provision of habitat for the growth  
149 of threatened species.

150 The potential for artificial structures to provide for multiple uses is also being explored for offshore  
151 platforms during both their operational and decommissioning phases (Fig. 2B). The ecological costs  
152 associated with platform removal has been a driving factor behind the rigs-to-reef program which  
153 aims to create artificial reefs from the underwater scaffolding of offshore platforms that are no longer  
154 operational (Macreadie et al., 2011) (Fig. 2F). Economic considerations have prompted the  
155 development of open offshore aquaculture that utilises the existing scaffolding of e.g. wind farms to  
156 avoid additional construction costs of a separate facility (Buck et al., 2004). Further, the application of  
157 eco-engineering in offshore structures through the manufacture of holes in wave energy foundations  
158 has been tested off the Swedish coast for the potential to enhance fish and crustacean abundance for  
159 fisheries management and species conservation (Langhamer and Wilhelmsson, 2009). These efforts to  
160 reduce the footprint and concentrate marine development are promising, but there is a range of  
161 enhancements yet to be tested on existing structures and the potential to extend ecological principles  
162 to new marine developments from the planning and design stages remains in its infancy.

#### 163 *Ecological principles for new marine developments*

164 New developments in the United Kingdom have started to incorporate strategies that mimic more  
165 closely the complexity of natural habitats. Examples include the “Bioblock” (a purpose-built boulder  
166 designed to provide a range of microhabitats) has been incorporated into new breakwaters in Wales  
167 and has proven successful in facilitating the colonisation of native species (Firth et al., 2014).  
168 Engineers are also giving more consideration to features and materials that can not only improve  
169 performance and durability, but also reduce ecological stress and encourage the development of  
170 natural communities (e.g. EConcrete®) (Coombes et al., 2013; Firth et al., 2014). The benefits of  
171 incorporating natural habitat elements and materials, such as riparian vegetation, wood debris and  
172 oyster reefs, into techniques of shoreline stabilization is an increasing practice worldwide as an  
173 alternative to hard armouring of the coasts (Cooper and McKenna, 2008; Gedan et al., 2011). This  
174 approach is hypothesised to provide better shoreline protection against erosion while maintaining  
175 important ecosystems services and functions. Rocks, or other natural hard materials, for instance, can  
176 be placed in specific ways and locations designed to reduce wave energy, consequently reducing  
177 erosion, while providing habitat for marshes and/or allowing for the development of beaches (Pires et  
178 al., 2013; Pires et al., 2009; Smith, 2006) (Fig. 2C, G). However, if not designed based on ecological

179 and engineering needs, tailored for the site where they will be installed, these ‘living shorelines’ will  
180 not be successful (Fig. 1).

181 Recent foreshore developments in North America have also implemented eco-engineering principles  
182 at the planning stage (Leonard and Kullmann, 2010). For example, construction engineers working  
183 on the Vancouver Convention Centre foreshore implemented solutions to reduce local impacts of  
184 seawalls to natural sedimentary habitats by building stepped structures (“habitat skirts”). Other  
185 foreshore sites in North America are also undergoing extensive redevelopment. The Elliott Bay  
186 Seawall project will stretch more than 2 km along the Seattle foreshore and aims to introduce novel  
187 designs that reduce the ecological impacts of shading from marine infrastructure. Innovations have  
188 included the creation of boardwalk windows and “skylights” designed to maximize light penetration  
189 beneath the structure. Furthermore, the “Living Breakwaters” project on Staten Island, New York  
190 aims to build ecological resiliency together with a buffer from destructive wave energy by creating  
191 habitat breakwaters and constructed reefs (<http://www.rebuildbydesign.org>). These developments are  
192 very new and while promising, we highlight that their capacity to maintain or restore natural  
193 assemblages requires more data (but see Goff, 2010).

194 Carefully designed survey and experimental work similar to the progressive work on existing seawall  
195 in Sydney Harbour (Chapman and Underwood, 2011) will be required to test the effectiveness of any  
196 eco-engineering strategy. Future marine developments are likely to continue and at an increasing  
197 spatial scale, but we have the potential to design for multi-purpose objectives from the beginning  
198 (Dafforn et al., 2015). Importantly, there is still a major research gap since most of these  
199 modifications to date have been made on intertidal structures. In subtidal habitats, besides the  
200 implementation of artificial reefs designed to enhance fisheries (Baine, 2001) or as restoration tools  
201 (Dupont, 2008), not much has been done regarding eco-engineering and this deserves attention in the  
202 future.

## 203 2) Soft engineering

### 204 *Beach nourishment and drainage*

205 Beach nourishment is a central management strategy in soft engineering, and is widely practiced  
206 across the world. ‘Beach or shore nourishment’ includes the deposition of sand onto beaches in the  
207 surf-zone, and dune protection (Hamm et al., 2002). The world leader in beach nourishment practices  
208 is the United States, where beach nourishment is the preferred method of coastal protection and  
209 therefore has the largest number of nourishment projects, as well as volumes replenished (Campbell  
210 and Benedet, 2004; Hanson et al., 2002). A shift from hard to soft coastal defence techniques may  
211 becoming a preference worldwide due to the maintenance of the aesthetic and recreational values of  
212 replenished beaches, which results in the economical benefits far outweighing the investment in  
213 coastal defence (Campbell and Benedet, 2004). In Europe, many different beach nourishment

214 practices are employed across the different countries (Hanson et al., 2002) Fig. 2G). Hanson *et al.*  
215 (2002) identified Spain and the Netherlands as being the biggest nourishing countries in Europe, with  
216 nourishment practices being uncommon, or hard engineering more widely used in other areas such as  
217 France, Sweden, Greece and Ireland. In the United Kingdom, beach nourishment is used to  
218 complement hard coastal defence structures by replenishing beaches in front of seawalls to extend the  
219 life of the seawall. These beach fill schemes have been met with such success that there is an  
220 increasing demand for sand in the UK for future projects (Hanson et al., 2002). In Australia, coastal  
221 managers employed beach nourishment practices for 130 beaches between 2001 and 2011, mainly to  
222 protect coastal infrastructure and public beach amenity (Cooke et al., 2012). Nourishment occurred  
223 predominantly around the major urban centres of Australia in Sydney, Brisbane, Adelaide,  
224 Melbourne, the Gold Coast and Perth (Cooke et al., 2012). Only 17% of the Local Government Areas  
225 employing beach nourishment practices, however, monitor to assess the effectiveness or any impacts  
226 of the projects (Cooke et al., 2012). In contrast, in the United States biological monitoring is done at  
227 the dredge and fill sites as a requirement of the permit (Peterson and Bishop, 2005). This is a good  
228 approach, as nourishment practices needs knowledge of erosion rates, effects of storms and wave  
229 action in specific locations to be successful, and best practice involves regular monitoring to improve  
230 understanding of the ecological impacts of soft engineering (Cooke et al., 2012). Unfortunately,  
231 despite a requirement for monitoring in the U.S., knowledge of the ecological effects of beach  
232 nourishment is not as advanced as it could be due to poorly designed monitoring studies that lack  
233 scientific rigor (Peterson and Bishop, 2005). Worldwide monitoring with robust experimental design  
234 and analysis is needed to fully understand the impacts of beach nourishment, and its contribution in  
235 the long-term to coastal defence. Due to the need for continued human intervention, soft engineering  
236 has been considered a short-term solution to coastal defence (Cooper and McKenna, 2008). Recent  
237 research however is investigating the use of specially designed breakwater units ('Beachsaver Reef')  
238 to improve the retention of sand in beach nourishment projects (Morang et al., 2014).

239 Another soft engineering method for the retention and accretion of sand on beaches is the installation  
240 of beach drainage systems which artificially reduce the beach water table e.g. (Ciavola et al., 2008).  
241 This was first tested in the field in Australia by Chappell *et al.* (1979), who concluded that beach  
242 deposition could be aided by maintaining the beach water table at a low level though pumping at  
243 appropriate times, such as during long periods of swell. Beach drainage is often popular with coastal  
244 managers as it is less costly than other defence structures such as seawalls and groynes, has no visual  
245 impact, and thought to be more environmentally sustainable (Ciavola et al., 2008). Research into the  
246 efficacy and environmental impact of beach drainage however is scarce, and grey literature is the only  
247 information available for most sites (Ciavola et al., 2008). The literature that has reviewed or  
248 experimentally tested the use of beach drainage systems in the US, Denmark, Italy and UK (Ciavola  
249 et al., 2008; Turner and Leatherman, 1997; Vicinanza et al., 2010) has concluded that there is still not

250 enough scientific data available to be sure that these systems have a positive effect with regards to  
251 coastal protection. In many cases, the systems were damaged in storms, not enough data was collected  
252 and there was a big variation in the success between different locations.

253 *Managed realignment (managed retreat)*

254 Managed retreat is one type of soft engineering approach that is increasingly being incorporated into  
255 coastal defence strategies and has become the preferred approach with regards to sea level rise and  
256 nature conservation in the United Kingdom with 51 projects implemented at the end of 2012 (Esteves,  
257 2013). Thirty-five of these 51 projects are a result of breaching or removal of flood defences, and 14  
258 of these projects in England have multiple objectives in addition to responding to sea level rise - the  
259 most common being the creation of intertidal habitat to offset habitat loss created by coastal squeeze;  
260 this is a statutory requirement under the EU Habitats Directive (see Supplementary Table S1, Esteves,  
261 2013). The ecological consequences of managed retreat and a return to natural flooding processes are  
262 being tested, and experimental work from South Devon in the UK suggests that coastal grassland  
263 species will be robust to flooding with little terrestrial invertebrate mortality and shifts in aquatic  
264 invertebrate communities from freshwater to brackish water dominated (Hoggart et al., 2014).

265 In the United States, around 3.7 million people live close to the high tide zone (Strauss et al., 2012).  
266 Increasingly, the strategy adopted by coastal states is to prevent new development in high risk areas to  
267 prevent “squeeze” on beaches and coastal ecosystems which would otherwise absorb wave energy  
268 (Kousky, 2014). New buildings in South Carolina need to be constructed inland of the primary dune  
269 area and North Carolina incorporates shoreline setback calculations when delimiting coastal  
270 developments (Abbott, 2013). In other states, local government are actively retreating and in San  
271 Francisco an approach combining retreat with restoration has involved removal of hard protection  
272 structures and the relocation of a highway and parking lot inland to allow for the restoration of sand  
273 dunes (SPUR, 2012). Furthermore, areas of the US that have been recognised as natural disaster zones  
274 due to storms and flooding are currently viewed as a “policy window” to allow for retreat and  
275 inundation and prevent rebuilding (Kousky, 2014).

276 In contrast to other global efforts, managed retreat is rarely implemented in Australia (Ryan et al.,  
277 2011), although it is often a cheaper management option to the upgrading or repair of existing hard  
278 defences (French, 2006). In 2012, the NSW Government removed from its policy recommending  
279 statewide sea level rise planning benchmarks to limit new developments in low-lying areas, instead  
280 supporting individual council management policies, relaxing the rules on the use of seawalls and  
281 encouraging temporary coastal protection works from minor storm events (Abel et al., 2011). If  
282 managed retreat is going to be successfully used in Australia, then resources should be allocated for  
283 research into the suitability and effectiveness of this strategy for use as coastal protection and the  
284 impact on biodiversity and ecosystem functioning. As the United Kingdom is the world leader in this

285 research, coastal scientists and managers working in Australia can learn from the data already  
286 generated there. Where coastal development or reconstruction of hard coastal defences is occurring,  
287 managers need to consider whether alternative methods such as managed retreat are more appropriate.  
288 Scientific modelling (Rogers et al., 2014) may be a useful tool in helping identify whether managed  
289 retreat is a viable management option in specific areas.

290 Retreat will not be optimal everywhere (Fig. 1) —economically, socially, or politically—and once  
291 population and development cross certain thresholds, retreat will be exceedingly unlikely (Abel et al.,  
292 2011). But, with the predicted sea level rise, coastal managers should be considering all available  
293 options for coastal protection, and managed retreat may become increasingly important in the future.  
294 With increased sea levels, maintenance of sea defences in some areas may no longer be viable due to  
295 the high cost of repairing these structures; and managed retreat is often a cheaper alternative for  
296 coastal defence (French, 2006). Further, managed retreat may be an effective way to protect critically  
297 important saline coastal wetland habitat, such as mangroves and salt marsh (Rogers et al., 2014). We  
298 caution that the ecological and social consequences of managed retreat and manipulation of coastal  
299 flooding regimes are considered and should be rigorously assessed in line with national and  
300 international policy, and the needs of end users (Hoggart et al., 2014).

### 301 3) Coastal habitat restoration

302 Ecological restoration has been defined as “the process of assisting the recovery of an ecosystem that  
303 has been degraded, damaged or destroyed” (SER, 2002). Active restoration of systems such as  
304 mangroves, salt-marshes, seaweeds, seagrasses and oyster reefs can also be used in shoreline  
305 stabilization practices since these systems reduce erosion, providing natural protection for the coastal  
306 zone against storms and waves (Fig. 1) (Beck et al., 2011; Foster et al., 2013; Orth et al., 2006; Pérez-  
307 Alberti et al., 2012). In a recent review and meta-analyses, Gedan *et al.* (2011) found that the presence  
308 of wetland vegetation reduces wave heights and property damage, being an efficient protection,  
309 although context-dependent, from erosion, storm surge and even small tsunami waves. Where  
310 opportunities for restoration of natural systems are absent then artificial structures have been used for  
311 restoration efforts (e.g. (Perkol-Finkel et al., 2012) described above). Artificial reefs, in particular, are  
312 increasingly being successfully used in large-scale restoration projects, e.g. kelp and oyster beds and  
313 coral reefs, ranging from areas of 61 ha in Southern California, USA, to regional marine parks in  
314 Hong Kong (see review by (Seaman, 2007)). Such projects have been thoroughly planned and  
315 designed, having identified *a priori* the need for restoration and have gathered the necessary  
316 ecological information, taking into account the measurable objectives necessary for a successful  
317 implementation, such as the specification of effort units (e.g. of oysters and kelps). Furthermore,  
318 monitoring is being done and the ecology of organisms have been used to inform on the design of the  
319 reef structures (see (Seaman, 2007)).

320 *Examples of restoration as alternatives to coastal armouring*

321 Most marine restoration projects implemented as an alternative to coastal armouring have been done  
322 in the US (e.g. Davis et al., 2006; Piazza et al., 2005; Seaman, 2007), with few examples available in  
323 Asia, more specifically in Malaysia (Hashim et al., 2010; Kamali et al., 2010). Some examples of  
324 successful restoration of habitats is the use of experimental oyster reefs and salt-marshes in the  
325 reduction of coastline erosion. Those habitats were restored with the primary aim of coastal  
326 protection, while maintaining importance services to society. In order to test the 'living shoreline'  
327 approach, i.e. the employment of natural elements as appropriate for site conditions to protect  
328 shorelines from erosion, scientists removed a seawall, in Chesapeake Bay, US, replacing it by a living  
329 shoreline which consisted of areas of planted salt-marshes (Davis et al., 2006). Blocks of different  
330 types of habitats -made from natural elements, such as oyster reefs and woody debris - were also  
331 deployed in the area to evaluate whether structural differences of habitats would influence benthic and  
332 fish assemblages. The authors found that some species responded almost immediately to the restored  
333 shoreline (i.e. planted salt-marshes) and suggest that living shoreline designs should include multiple  
334 habitats elements to maximise diversity and functional value.

335 A further method for protecting foreshores is to introduce which encourage the growth of natural reefs  
336 that can help prevent erosion of the shoreline and improve water quality (Fig. 1, Fig. 2D,H). For  
337 example, in the United States oyster castles have been successfully employed where oyster spat attach  
338 to and grow on reef structures (Black, 2011; Kingsley-Smith et al., 2012). In Louisiana, experimental  
339 intertidal oyster shell reefs (25 X 1.0 X 0.7 m) were constructed within 5 m of eroding marsh  
340 shorelines to assess their potential as natural shoreline protection tools (Piazza et al., 2005). Reefs  
341 were created at low and high wave energy shorelines. The authors also determined whether the  
342 experimental reefs were sustainable over long-term. Results suggest that while the experimental reefs  
343 may be effective in low-energy shorelines, reducing erosion, they were not effective in high-energy  
344 environments. Such techniques can, however, be successfully used by coastal managers in low-energy  
345 areas, especially in areas where oyster reefs are threatened by human activities. Furthermore, results  
346 of this experiment also suggest that these types of experimental reefs are potentially sustainable,  
347 having high natural recruitment and growth of oysters.

348 In the UK, although coastal defence has been the main driver of intertidal habitat restoration, managed  
349 retreat has been generally used as the preferred method by coastal managers (Garbutt et al., 2006).  
350 This technique has been extensively discussed in the section above.

351 *Examples of incorporating restoration into hard engineering*

352 In Malaysia, hard and soft engineering techniques were used in coastal rehabilitation. A breakwater  
353 structure was built on a degraded mangrove area, at the muddy beach Sg Hj Dorani, so wave energy  
354 was reduced, protecting the transplanted seedlings of *Avicennia marina* (Hashim et al., 2010; Kamali

355 et al., 2010). Monitoring surveys done 8 months after initial restoration revealed that approximately  
356 30% of the saplings survived and sediment retention increased, indicating the efficiency of the  
357 restoration project in raising the beach elevation.

358 In Australia, although some successful restoration projects were done, e.g. the re-vegetation of the  
359 important habitat-forming seaweed *Phyllospora comosa* in areas of Sydney where this species had  
360 disappeared (Campbell et al., 2014), and the addition of artificial boulder fields on intertidal rocky  
361 shores (Chapman and Smith, 2012), restoration practices are not currently used for coastal  
362 stabilisation and/or protection. Regardless, these experiments provide examples on how habitat  
363 restoration can be done in a cost-effective manner, considering important ecological principles and  
364 interaction of species and similar techniques should be considered by coastal managers in the future.

### 365 *Guiding restoration strategies*

366 Practices of habitat restoration are increasingly becoming an integral part of conservation strategies  
367 worldwide e.g. (Bell et al., 2008; Suding et al., 2004). Despite this, most attempts to restore coastal  
368 habitats, such as mangroves and seagrasses, have been unsuccessful, with projects either failing  
369 completely or failing to meet the success criteria (Bell et al., 2008; Lewis III, 2005). This is probably  
370 due to the complex ecological interactions occurring in the systems; the level of human intervention in  
371 the particular area and/or the fact that the conceptual planning of projects has not been well thought  
372 and therefore the used restoration practices are insufficient to overcome the degraded state of the  
373 habitat(s) (Byers et al., 2006; Seaman, 2007; Suding, 2011). In addition, there is a lack of existing  
374 baseline data and long-term monitoring data, which provides important quantitative data to compare  
375 with following development activities and to measure conservations outcomes (Addison et al., 2015).

376 Successful restoration requires the establishment of clear goals and consequently how to gauge the  
377 success of the project (i.e. what will be considered a successful restored habitat or system; e.g.  
378 (Grayson et al., 1999; Seaman, 2007); innovative management (e.g. models that identify not only the  
379 stressors degrading the habitat/system, but also that incorporate alternative states of systems and the  
380 thresholds and feedbacks that might affect restoration success), and the disruption of feedbacks when  
381 the degraded system(s) have shifted to new states (e.g. coral reefs to algal beds) (Suding et al., 2004).  
382 Despite many of the problems identified in restoration projects that need to be urgently addressed,  
383 there have been some successful examples (on varying levels) on how coastline protection can be  
384 achieved through restoration of key stabilising natural habitats. Such projects have been designed  
385 taking into account important ecological processes and the maintenance of services and functions of  
386 the natural systems.

387 Importantly, although the use of artificial structures to create/restore new habitats where human  
388 activities has significantly impacted the environment is important, care still needs to be taken when  
389 adding hard structures into the marine environment, even when for restoration purposes. As briefly

390 discussed above (and extensively discussed elsewhere, e.g. (Bulleri and Chapman, 2010; Dafforn et  
391 al., 2015), the addition of such structures on the seascape can cause significant losses of soft-sediment  
392 habitats, affecting the diversity and function of marine systems in general. The creation of new (hard)  
393 habitats, albeit important, does not offset the loss of soft-sediment communities and the (different)  
394 services they provide. Efforts need to be made, not only to understand how such losses can be  
395 minimised with the use of alternative techniques and practices, but also on the restoration of  
396 ecologically equivalent areas of those that have been lost.

### 397 **Managing marine infrastructure and development with maritime spatial planning**

398 The spatial scale to which such structures can affect the marine environment can range from 10s of  
399 metres to 1000s of kilometres. (Dafforn et al., 2015). Importantly, the spatial arrangement of how  
400 artificial structures are constructed can determine, not only the spatial scale of the impact, but also the  
401 type of impact caused. In many coastal areas, the result is a mosaic of natural and engineered habitats  
402 (Fig. 1). For instance, up to 8600 km<sup>2</sup> of seabed habitat in the United Kingdom is forecast to be lost  
403 due to urban development (Wilson et al., 2010), affecting several species and potentially decreasing  
404 the diversity of the area, but the consequences for ecosystem services provided by this habitat remains  
405 unknown. Furthermore, the spatial arrangement of marine artificial structures has the potential to  
406 affect the connectivity of marine organisms. The construction of coastal and offshore infrastructure  
407 results in the creation of islands of artificial substrates and modified habitats surrounded by natural  
408 habitats. The isolation of these islands may be compounded if the hydrodynamics and physical  
409 characteristics of the structures restrict the transportation of larvae and food (Floerl and Inglis, 2003).  
410 As climate change drives species range shifts, the designs of different artificial structures may restrict  
411 (e.g. breakwalls enclosing marinas) or enhance (e.g. dense configurations of pilings and pontoons)  
412 these movements (Thomas, 2011). In other cases, however, the design of the structures may enhance  
413 connectivity. Marine artificial structures that are built a few hundred metres apart and extending over  
414 entire coastlines (e.g. North Adriatic) can facilitate the introduction and dispersal of non-indigenous  
415 species, while offering unsuitable habitat to many natives (Airoldi and Bulleri, 2011; Bulleri and  
416 Airoldi, 2005). Spatial and conservation planning of the urban development in marine environments is  
417 therefore as important as in terrestrial and urban habitats, and should be used to prevent or mitigate  
418 the impacts of artificial structures.

419 Considering the potential damage that artificial structures can cause in the marine environment, where  
420 and when such structures are constructed should be regulated, taking into consideration essential  
421 ecosystem services provided by marine systems (Böhnke-Henrichs et al., 2013). Plans to expand  
422 development (industry, agricultural, farming) across northern Australia to meet increasing demands  
423 for food and energy (mining and port facilities) supplies in Australasia (CSIRO, 2009) means that the  
424 risk of collateral damage from anthropogenic stresses is imminent. Part of this development region

425 includes the Great Barrier Reef (GBR); extending approximately 2,300km along the Queensland  
426 coastline, it is one of the natural wonders of the world and a marine ecosystem of globally significant  
427 biodiversity, with extensive environmental, cultural, social and economic values (GBRMPA, 2013).  
428 Recognised as a World Heritage Area and National Marine Park, the GBR has a series of inscribed  
429 international agreements, and national and state legislation/policies in place for its protection and  
430 management (GBRMPA, 2013). However, many functional characteristics of this complex habitat are  
431 under threat owing to loss of natural freshwater wetlands as nursery habitat, expansion of city centres  
432 for increasing population and port expansions following increasing mining activities (Brodie, 2014;  
433 Waltham and Sheaves, 2015).

434 The declining health and resilience of Great Barrier Reef ecosystems in response to continuing  
435 landscape and climate change has recently attracted media and community attention (Brodie, 2014;  
436 Grech et al., 2013). These concerns led to a request from UNESCO (June 2011) for Australian  
437 government agencies to conduct a strategic assessment of the Great Barrier Reef World Heritage Area  
438 (GBRWHA). Central to this assessment was addressing exactly how future coastal development  
439 could continue while still satisfying conservation and protection obligations/responsibilities under the  
440 world heritage agreement. The assessment (draft released December 2013) highlighted weaknesses in  
441 knowledge and uncertainty in the design and implementation of coastal infrastructure projects that  
442 have led to repeated problems with the implementation and operation of coastal development and  
443 reductions to the extent of productive wetland habitats. These problems reflect adversely on  
444 developers and operators of coastal assets, even when complying with their legislative obligations;  
445 often there is no failure of governance or compliance, rather problems stem from incomplete  
446 knowledge and understanding of key values that prejudices effective decision making (Grech et al.,  
447 2013).

448 Spatial planning in the construction of artificial structures is essential to prevent and/or reduce  
449 impacts that urban development might have on the marine environment. Understanding some of the  
450 mechanisms on how artificial structures impact systems, such as how they facilitate the spread of  
451 invasive species or how they fragment marine habitats, is necessary to devise specific regulations on  
452 how and where such structures should be built (when no alternative option is available). Regulation  
453 and planning of the construction of artificial structures within the coastal seascape, taking into account  
454 their distribution and spatial scale, will allow a decrease in the footprint of such structures, with direct  
455 consequences to the diversity and functioning of marine systems and, consequently to human well-  
456 being. Strict guidelines could be set, incorporating anticipated development footprints, when  
457 unavoidable, as well as a context-specific spatial planning (i.e. each type of structure will have  
458 specific guidelines and recommendations). Development of an Australian Marine Spatial Information  
459 System (AMSIS) will be essential to support spatial planning of artificial structures in the coastal and  
460 offshore zone. This could incorporate data and support from the current AMSIS initiative by

461 Geoscience Australia and would benefit from a variety of long-term monitoring sources e.g.  
462 topographical maps, aerial photographs and satellite imagery to assess changes in marine systems as a  
463 result of urbanisation and development (Skilodimou et al., 2002). Comprehensive zoning plans for the  
464 marine and coastal zones of Australia will be needed to aid decision makers and ensure that spatial  
465 planning for marine artificial structures meets the needs of multiple stakeholders (see Fig. 1).

#### 466 **Managing marine infrastructure and development through policy**

467 Although alternative to hard engineering (e.g. eco-engineering, soft/natural systems engineering) are  
468 not specifically integrated into many policies worldwide, the delivery of these projects can make a  
469 significant contribution to a large number of policy objectives, in particular the promotion of  
470 sustainable development and maintenance/rehabilitation of biodiversity and ecosystem functioning  
471 (Supplementary Table S1). According to the United Nations Convention on the Law of the Sea  
472 (UNCLOS), States are required to protect and preserve the marine environment (UNCLOS Article  
473 194 (5); Ban et al., 2014) and at least 10% of the coastal and marine areas should be protected by  
474 2020, through the Convention on Biological Diversity (CBD) Aichi target 11 (Ban et al., 2014). Many  
475 countries have national policies promoting the objectives of the CBD, focusing on sustainable  
476 development and conservation of biological diversity, for example the Environment Protection and  
477 Biodiversity Conservation Act 1999 in Australia, the National Environmental Policy Act 1970 in the  
478 U.S. and the National Environment Management Act 1998 in South Africa, amongst others  
479 (Supplementary Table S1). In addition, some countries have legislation committed specifically to the  
480 protection of marine biodiversity, such as the European Union's Marine Strategy Framework  
481 Directive (2008/56/EC) and China's Marine Environment Protection Law of the People's Republic of  
482 China 1982 (see Supplementary Table S1). Australia has a policy explicitly dedicated to the  
483 protection of Sydney Harbour Trust Land, the Sydney Harbour Trust Act 2001, the objectives of this  
484 act include the use of 'water sensitive urban design principles' in the development of future planning  
485 processes. The impact of coastal developments on the environment is controlled in many countries  
486 through the requirement of an Environmental Impact Statement to be completed before development.  
487 For example, in Australia all construction works require an Environmental Impact Statement to be  
488 approved under the Environmental Planning and Assessment Act 1979 (Supplementary Table S1),  
489 encouraging sustainable development which protects and conserves the natural environment (Article  
490 5). Although these policies can and should be used to encourage research and application of  
491 alternatives to hard engineering, their objectives are very broad, therefore specific working documents  
492 are needed to complement the policies, giving direction to end-users on how e.g. eco-engineering can  
493 be implemented under certain legislation. This has been recognised in Europe, with the European  
494 Commission's release of a green infrastructure strategy in May 2013 (EC, 2013). The strategy  
495 outlines the contribution of green infrastructure to European policies, promoting the implementation  
496 of green infrastructure projects within existing legal, policy and financial instruments (EC, 2013). The

497 document recognises that action needs to be taken at an EU level if green infrastructure is going to  
498 deliver at full potential, with a commitment to develop a framework to ensure that green infrastructure  
499 is considered as part of spatial planning and development, and a call for more research, with an aim to  
500 set up a financing facility for these projects (EC, 2013). This strategy exemplifies the next step for  
501 other countries worldwide to aid large scale implementation of eco-engineering through existing  
502 policies.

503

#### 504 *Marine development offset policies*

505 In many cases urban development and/or its impacts are inevitable, due to social and economic  
506 reasons. To limit such effects, biodiversity offsets should be considered in the context of a mitigation  
507 hierarchy (Regnery et al., 2013). Such hierarchy includes a 4-step procedure: 1) to avoid development  
508 on hotspots of diversity or areas with threatened species; 2) to reduce the footprint of the  
509 development, i.e. to reduce the impacted area or the impact itself; 3) restoration or rehabilitation to  
510 remedy the effects of the development; and 4) the implementation of offset measurements to  
511 compensate for any residual effects (modified from McKenney and Kiesecker, 2010; Regnery et al.,  
512 2013). One of the major challenges to marine development offsetting is the lack of knowledge on  
513 long-term impacts of such developments on essential ecosystem services provided by marine systems.  
514 Losses and gains used in offset policies need to be measured in the same metric to demonstrate  
515 ecological equivalence and of the impacts of construction are not yet established, then the use of  
516 offsets is not appropriate. The inclusion of ecosystem services as specific ‘targets’ into management  
517 and conservation policies as well as offset policies, if applied in a hierarchical context, will ensure  
518 that important services provided by marine systems are not going to be lost.

519 Offset policy goals vary from ‘no net loss’ to ‘net gain’ and are potentially a powerful tool for  
520 balancing conservation and development (McKenney and Kiesecker, 2010), including the predicted  
521 urban sprawl in marine environments. Such policies are, however, not appropriate for impacts on  
522 areas that provide irreplaceable biodiversity, habitats or systems that may take decades or centuries to  
523 restore or for those habitats or systems for which restoration techniques are unknown (BBOP, 2009).

524 Nevertheless, offset policies might be successfully used to reduce the footprint of artificial structures  
525 when residual impacts of the construction still exist, after avoidance and mitigation measures. It is  
526 imperative, however, that this policy is applied not only as a last resource (i.e. when all prevention,  
527 reduction and restoration measurements are not sufficient to avoid an impact), but also with sound  
528 scientific knowledge attached to it. Although Australia has a very specific set of offsets policies under  
529 the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act), such policies will  
530 only be successfully applied on coastal urban development regulations when suitable monitoring and  
531 long-term impact assessments of artificial structures is implemented. Furthermore, the application of

532 such policies is hampered due to an inability to determine equivalence when discussing diversity and  
533 service (Gordon et al., 2011). Also, the ‘net gain’ or ‘no net loss’ goals are dependent on the baseline  
534 against which performances are measured (Gordon et al., 2011). Much research is needed in this area  
535 to develop, not only, better valuation techniques, but also ways of establishing equivalence among  
536 species, habitats and services that are appropriate, accurate and feasible.

537 Although ecosystem services are increasingly being incorporated into management and conservation  
538 policies (Chan et al., 2006; Nelson et al., 2009; Nelson et al., 2008), research on where and how these  
539 services are distributed, especially in marine environments is a massive gap in our research. In  
540 addition, the relationship among diversity, functioning and services need to be further elucidate, e.g.  
541 whether targeting biodiversity, for instance, is an efficient and appropriate proxy to ecosystem  
542 services and vice-versa. Also, adding value (social, economic or environmental) to specific areas, an  
543 essential step to develop not only offset policies, but also cost-benefit analyses, is still a challenge,  
544 with many ethical and moral issues involved (Naidoo and Ricketts, 2006).

545 A program of ongoing monitoring of major coastal structures is necessary, in order to determine  
546 exactly how the newly created habitat adds to the ecology of the receiving environment. Clear  
547 guidelines for marine development offsetting should be introduced into policy to direct funds towards  
548 future research. Monitoring and revision of offsetting policies will be necessary to match the progress  
549 in green engineering and increasing/changing pressures from marine developments

#### 550 **Managing marine infrastructure and development through stakeholder engagement**

551 There is a growing amount of research on the integration of ecological principles into marine  
552 infrastructure and development, but application of this in coastal management is still in the early  
553 stages (Naylor et al., 2012). Communication between multiple stakeholders is crucial to an effective  
554 national marine policy for the application of appropriate hard, soft or eco-engineering strategies into  
555 the planning, design and construction of marine developments, coastal defence structures, offshore  
556 energy platforms and resource infrastructure. The issues surrounding the management of artificial  
557 structures are multi-disciplinary and therefore relevant stakeholders will include at a minimum coastal  
558 scientists, engineers, ecologists, economists and social scientists. Management of marine protected  
559 areas have benefited from the inclusion of local community stakeholders into decision-making  
560 processes (Apostolopoulou et al., 2012). We also advocate the identification of ‘knowledge brokers’  
561 (e.g. Naylor et al., 2012) to act as intermediaries or interpreters that translate between producers and  
562 users of knowledge e.g. research and policy. Differences in the objectives of coastal scientists,  
563 managers and engineers can be a barrier to good communication, however the use of an ‘interpreter’  
564 or ‘knowledge broker’ to translate information between scientists and end users may be a way to  
565 overcome this (Holmes and Clark, 2008; Naylor et al., 2012).

566 Effective communication between scientists, engineers and managers will ultimately ensure that  
567 ecological enhancements are incorporated in a way that allows the design to be tested in a  
568 scientifically robust way. This data can then be used to increase the knowledge of the environmental  
569 benefits of ecological enhancements, informing research-driven policy. The publication of end user  
570 focussed guidance documents has been found to be an effective way to link science and policy in the  
571 United Kingdom (Naylor et al., 2012). End user focussed guidelines exist in Australia for seawalls  
572 (NSWDECC, 2009), but soft engineering e.g. managed realignment and other eco-engineering  
573 management options need to be included, as well as an operational framework for implementation of  
574 ecological enhancements under current legislation and funding instruments. Furthermore, knowledge  
575 brokers to facilitate collaboration between coastal managers, scientists and engineers and improve  
576 communication between scientists and end users should be used in more projects in Australia to  
577 mediate knowledge transfer between the stakeholders involved (Holmes and Clark, 2008). The  
578 allocation of funds to support such role is still, however, a main challenge. In addition, the  
579 establishment of a science advisory committee to act as a boundary organisation can further facilitate  
580 knowledge transfer and collaboration between stakeholders (Holmes and Clark, 2008; Owens et al.,  
581 2006). The organisation of a state, or a national working group would establish an infrastructure for  
582 effective communication between the government and international research groups. The primary role  
583 of the working group would be the promotion of the high quality research of Australia's marine  
584 scientists, providing independent advice to the government. The working group would be responsible  
585 for creating international links with other research groups worldwide, to develop a best practice for  
586 coastal management. As sea levels rise and coastal urbanisation increases, research into sustaining  
587 coastal biodiversity is a scientific priority; therefore a legislative or policy driver stipulating the  
588 consideration of ecological enhancement in coastal development in Australia is needed.

589 Public support for urban conservation is crucial. Successful managed retreat projects, for instance  
590 require support from community members (Kousky, 2014). Frequently, coastal property owners  
591 armour the coastline with hard structures to prevent erosion of the land and damage to their property.  
592 Although the armouring of a few scattered properties has little impact on the environment, the  
593 proliferation of hard structures along the coastline can have profound effects on the marine system  
594 (Kousky, 2014). Science communication and public education is essential for an effective marine  
595 urban policy and the application of ecological enhancement in coastal management. The research  
596 involves redesigning structures that people come into contact with, and end users, like councils, value  
597 the opinion of the community. For the public to make an informed decision about coastal research,  
598 scientists need to be able to communicate their work in a way that is informative, but easily  
599 accessible. All scientists should be trained to be able to communicate effectively across a broad range  
600 of groups, from outreach in schools to adults, and should engage regularly with the public.  
601 Collaboration with council and industry partners will help public education through, for example,

602 setting up interpretive signs at ecologically enhanced sites. Promoting public awareness of key  
603 environmental issues can aid the acceptance and support of a project, encouraging the community to  
604 raise concerns about these environmental problems with councils and other organisations to help  
605 develop improvement within their area. Also, effective communication will aid property-owners to  
606 make informed choices for their land.

### 607 **Future directions**

608 The basis for management decisions about existing and future marine infrastructure and development  
609 should be supported by scientifically rigorous, long term, data. However, more often the  
610 precautionary approach is taken and monitoring follows construction or land use and climate changes  
611 (Waltham and Sheaves, 2015). We argue that priority should be given to the implementation of  
612 suitable impact assessments and long-term monitoring programs to the construction of any artificial  
613 structure on coastal and oceanic systems, including those on private land. Assessments should include  
614 not only possible long-term effects of marine infrastructure and development at a local scale, but also  
615 analyses and predictions on magnitude and long-term effects on regional scales, e.g. impacts on  
616 connectivity of systems (Waltham and Sheaves, 2015) and introduction of invasive species (Dafforn  
617 et al., 2015). To that end, regular monitoring needs to be incorporated into the operational framework  
618 for Local Government Areas. Research efforts should be concentrated in determining basic  
619 mechanisms on how these different strategies impact (or add value to) marine habitats as well as  
620 further understanding links between diversity, functioning and ecosystem services. These assessments  
621 need also to include modes to prevent, minimise or mitigate possible impacts.

622 Concurrently, research is needed to investigate the possible uses of biodiversity offsets in the marine  
623 environment to develop a framework that can be implemented with sufficient baseline data. In the  
624 United Kingdom, a report was recently issued investigating the scope for application of biodiversity  
625 offsets to the marine environment, using hypothetical case studies for a windfarm and tidal barrage  
626 project to develop understanding of how offsets may be planned (Dickie et al., 2013). A similar  
627 approach may be a useful starting point for the application of offsets to marine developments in  
628 Australia and internationally. Regulations and guidelines on urban development in the marine  
629 environment need, however, to be integrated on a national level. Impacts of these infrastructure and  
630 developments might occur over large spatial scales, which are beyond political and social boundaries;  
631 therefore, legislation should reflect such impacts.

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946 **List of Figures**

947 **Figure 1.** Conceptual diagram of the key marine spatial planning challenges and opportunities in the  
948 coastal zone. (a) unmanaged coastal zone has widespread loss of natural wetland features and habitat;  
949 system is operating under reduced capacity, and deteriorating water quality health. Opportunities to  
950 repair and restore exist, though require stakeholder consideration and marine spatial planning  
951 approaches. (b) managed coastal area under a program of spatial planning, that achieves a balance for  
952 users and services essential for ecosystems.

953 **Figure 2.** Examples of unplanned (A-D) and managed (E-H) coastal and offshore scenarios. A.  
954 Unmodified homogenous seawalls for coastal defence lack a diverse natural assemblage (Photo: R.  
955 Morris), B. Operational offshore platform supports resource extraction (Photo: N. Rivero), C. Groynes  
956 trap sediment to reduce longshore drift with negative consequences further down the coast (Photo: ©  
957 ricol), D. Untreated stormwater enters the catchment (Photo: K. Dafforn), E. Eco-engineering of  
958 structures to enhance biodiversity (e.g. “flowerpots”) (Photo: R. Morris), F. Decommissioned offshore  
959 platform supports tourism and recreational activities (Photo: © beusbeus), G. Managed retreat  
960 enhances coastal defence and provides recreational (e.g. pocket beaches) (Photo: K. Dafforn), H.  
961 Oyster reef restoration e.g. “oyster castles” provides natural protection and a contaminant trap (Photo:  
962 K. Dafforn).

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<b>Table 1 – The extent of current marine infrastructure</b>		
<b>Infrastructure</b>	<b>Extent</b>	<b>Refs.</b>
Recreational infrastructure	Australia: 356 marinas and approx. 800,000 registered recreational boats	(MIAA, 2010)
	United Kingdom: 545 marinas/yacht harbours, 541,560 recreational boats	(Laaksonen, 2012)
	Europe: 2700 Germany, >1500 Sweden, 1135 Netherlands, 1293 Poland, 1770 Finland, 421 Italy, 358 Spain, 250 Denmark, 156 Croatia, 22 Greece, 22 Ireland, 15 Czech Rep marinas/yacht harbours; 881,000 Sweden, 737,000 Finland, 617,638 Italy, 523,000 Netherlands, 506,000 France, 503,795 Germany, 219,998 Spain, 151,331 Greece, 58,585 Poland, 55,000 Denmark, 27,000 Ireland, 16,283 Czech Rep recreational boats	(Laaksonen, 2012)
	United States: ~11,000 marinas/yacht harbours, ~16.6 million recreational boats	(Laaksonen, 2012)
	Asia: 570 marinas/yacht harbours, ~224,000 recreational boats in Japan	(Laaksonen, 2012)
Coastal and foreshore defence infrastructure	Australia: 32 – 49% of foreshore modified with seawalls in some Sydney estuaries	(Creese et al., 2009)

	United Kingdom: 44% of coastline in England and Wales defended with hard engineering	(Society, 2001)
	Europe: 22 000 km <sup>2</sup> of coastal zone armoured	(Airoldi and Beck, 2007)
	United States: > 50 % of some estuaries and bays modified and ca. 5 – 30% coastlines armoured	(Dugan et al., 2011)
	Asia: ca. 27 % of 34 500 km of Japan's coastline hardened with coastal defence structures	(Koike, 1996)
Offshore energy resources	<p>Australia:</p> <p>Wind: no current proposals</p> <p>Oil &amp; Gas: &gt; 17 oil &amp; gas fields, largest in Bass Strait comprises 23 platforms</p>	<p>(Amin, 2014)</p> <p>(COA, 2012)</p>
	<p>United Kingdom:</p> <p>Wind: 18 wind farms, &gt;700 individual turbines</p> <p>Oil &amp; Gas: 170 operational oil fields, 132 operational gas fields</p>	<p>(Amin, 2014)</p> <p>(DECC, 2013)</p>
	<p>Europe:</p> <p>Wind: 73 wind farms, 2304 individual turbines</p> <p>Oil &amp; Gas: 181 Netherlands, 6 Ireland, 123 Italy, 4 Spain, 2 Greece, 7 Romania, 1 Bulgaria, 3 Poland</p>	<p>(EWEA, 2014)</p> <p>(EC, 2010)</p>

	<p>United States:</p> <p>Wind: 5 active projects</p> <p>Oil &amp; Gas: 2634 Gulf of Mexico, 23 Pacific installations</p>	<p>(OffshoreWind.net, 2012)</p> <p>(BSEE, 2013)</p>
	<p>Asia:</p> <p>Wind: 5 wind farms, 70 individual turbines (China); 1 wind farm, 1 individual turbine (South Korea), 3 wind farms, 17 individual turbines (Japan)</p> <p>Oil &amp; Gas: China &gt; 20 oil fields, 257,292 km<sup>2</sup> exploration areas, China &gt; 5 gas fields, Japan 1 oil &amp; gas field</p>	<p>(Amin, 2014)</p> <p>(CNOOC, 2013; JAPEX, 2015)</p>
	<p>South America:</p> <p>Oil &amp; Gas: Brazil &gt; 20 oil fields</p>	<p>www.petrobras.com.br</p>
Artificial reefs	Australia: 2 Western Australia, 19 South Australia, 6 Queensland, 1 New South Wales	
	United Kingdom: 6 reefs	(Fabi et al., 2011)

	Europe: 103 Spain, 70 Italy, 30 France (total 246)	(Fabi et al., 2011)
	United States: 83 reefs from 120 decommissioned oil and gas platforms Louisiana, >35 reefs from 70 decommissioned oil and gas platforms Texas, 448 artificial reef sites covering ~664 km <sup>2</sup> (~300 active) concrete materials dominate (38%) followed by concrete modules (30%), steel vessels and barges (11%), bridge materials (9%), military equipment- mainly armored combat tanks (4%), steel materials (4%), limestone (3%) and miscellaneous materials (0.8%) Florida, Delaware - 14 reefs; Maryland - 20 artificial reef sites of Chesapeake Bay and 10 permitted reef sites on the oceanside/coastal bays; 8 fishing reefs in the ocean; one research reef in the ocean and one small reef in the bay behind Ocean City.	(Kaiser, 2006a), EPA, USA (website, accessed 19-01-2015)(Kaiser, 2006b)
	Asia: 44 throughout Asia	(Baine, 2001)
	South America: Brazil: At least 2 sets of 16 artificial reefs made by concrete and tire on the North coast of Rio de Janeiro	Zalmon
Artificial residential waterways	Australia & New Zealand: 93 canals and lakes, 381 km long, 35 km <sup>2</sup>	(Waltham and Connolly, 2011)

	Europe: 27 canals and lakes, 279 km long, 9 km <sup>2</sup>	(Waltham and Connolly, 2011)
	North America: 150 canals and lakes, 2960 km long, 171 km <sup>2</sup>	(Waltham and Connolly, 2011)
	Asia: 29 canals and lakes, 300 km long, 43 km <sup>2</sup>	(Waltham and Connolly, 2011)

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<b>Table 2 – Coastal infrastructure management strategies from engineering and ecosystem perspectives</b>		
Management strategy	Definition and examples	Refs.
Hard engineering	Hard structures engineered to prevent land-sea interactions e.g. offshore breakwaters e.g. seawalls e.g. groynes e.g. dykes	(Cooper and McKenna, 2008)
Eco-engineering	Combines hard engineering principles with ecological processes e.g. artificial crevices e.g. artificial rock pools e.g. “Bioblocks” e.g. “Flowerpots”	(Chapman and Underwood, 2011)
Soft engineering	Human controls on natural processes but without hard structures e.g. beach nourishment e.g. artificial dune construction e.g. saltmarsh creation e.g. managed retreat	(Cooper and McKenna, 2008)

Habitat restoration	The process of assisting the recovery of an habitat that has been degraded, damaged or destroyed e.g. mangrove restoration e.g. saltmarsh restoration e.g. dune restoration e.g. oyster reef restoration	(SER, 2002)
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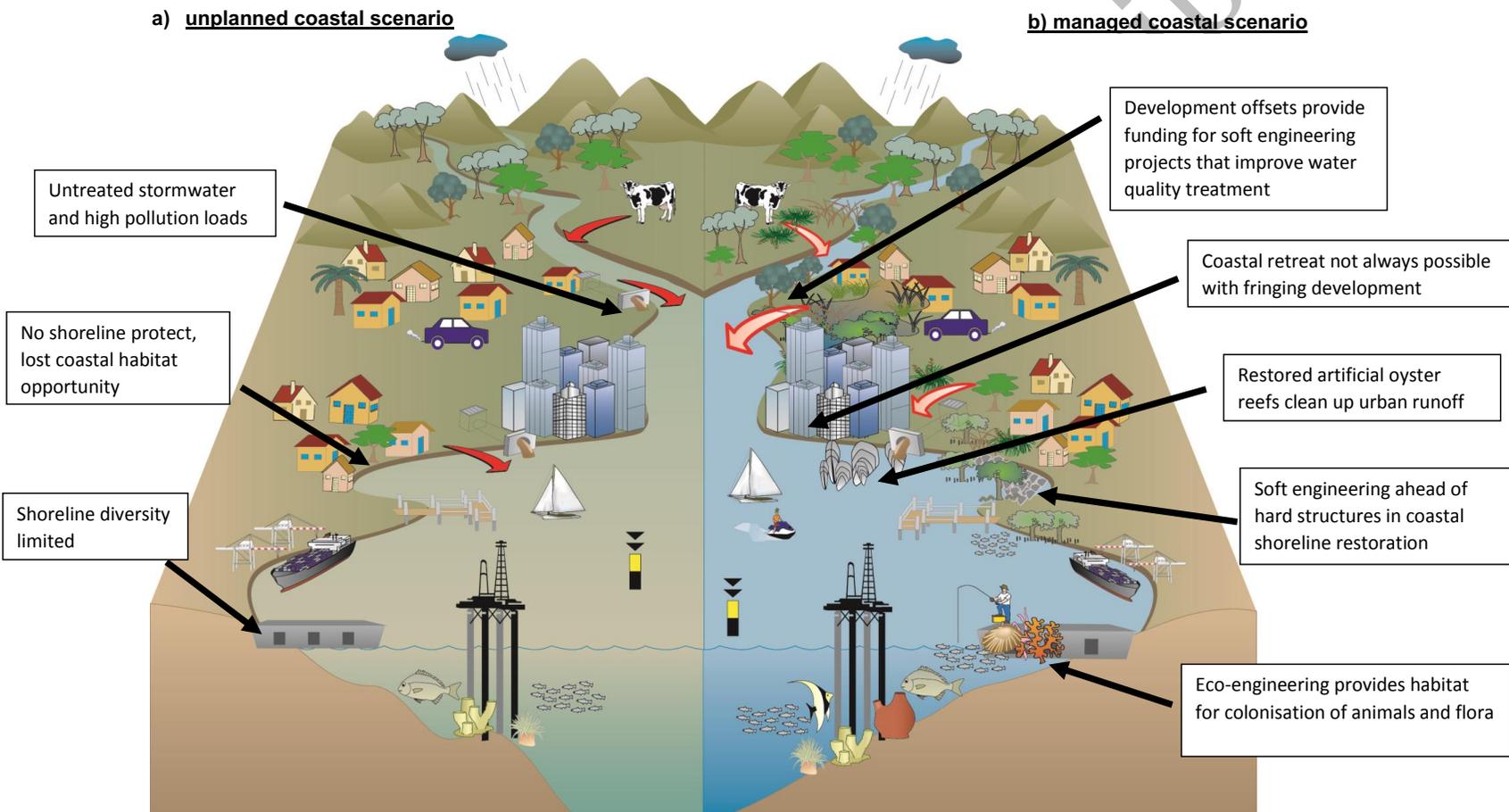
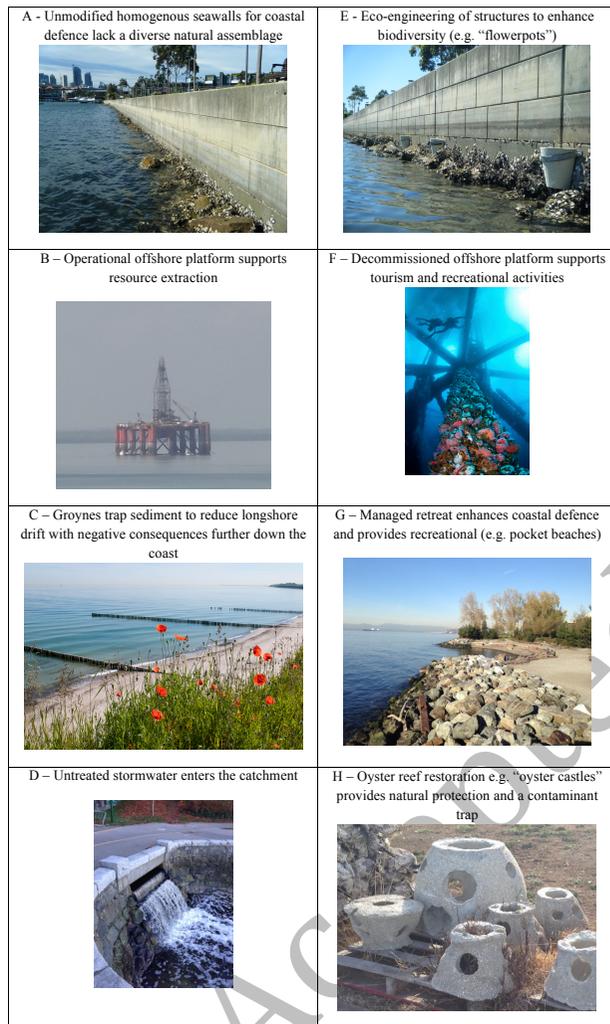


Fig 1.



989 Fig. 2